

IN THE UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF RHODE ISLAND

* * * * * C.A. NO. 15-235M
*
DELINDA M. MARTINS *
*
VS. * SEPTEMBER 8, 2016
* 2:00 P.M.
*
FEDERAL HOUSING FINANCE *
AGENCY, et al *
*
* * * * * PROVIDENCE, RI

BEFORE THE HONORABLE JOHN J. McCONNELL, JR.,
DISTRICT JUDGE

(Cross-Motions for Summary Judgment,
Motion to Dismiss)

APPEARANCES:

FOR THE PLAINTIFF: STEVEN FISCHBACH, ESQ.
JEFFREY C. ANKROM, ESQ.
RI Legal Services, Inc.
Housing & Foreclosure Prevention
Unit
56 Pine Street, Suite 400
Providence, RI 02903

FOR THE DEFENDANTS: MICHAEL A.F. JOHNSON, ESQ.
Arnold & Porter, LLP
555 12th Street NW
Washington, D.C. 20004

SAMUEL C. BODURTHA, ESQ.
Hinshaw & Culbertson LLP
321 South Main Street, Suite 301
Providence, RI 02903

Court Reporter: Karen M. Wischnowsky, RPR-RMR-CRR
One Exchange Terrace
Providence, RI 02903

1 8 SEPTEMBER 2016 -- 2:00 P.M.

2 THE COURT: Good afternoon, everyone. We're
3 here this afternoon in the case of Delinda M. Martins
4 versus Federal Housing Finance Agency, et al, 15-235.

5 Would counsel identify themselves for the
6 record.

7 MR. ANKROM: Attorney Jeffrey Ankrom for Delinda
8 Martins.

9 MR. FISCHBACH: Attorney Steven Fischbach also
10 for the Plaintiff.

11 THE COURT: Good afternoon, folks.

12 MR. JOHNSON: Michael Johnson, Arnold & Porter.
13 I've been admitted pro hac vice for FHFA.

14 THE COURT: Great. Welcome.

15 MR. JOHNSON: Thank you.

16 MR. BODURTHA: Good afternoon, your Honor. Sam
17 Bodurtha on behalf of Fannie Mae and FHFA.

18 THE COURT: Welcome back, Mr. Bodurtha.

19 MR. BODURTHA: Good to see you again.

20 THE COURT: Let me apologize for not getting
21 back to you. I realized I didn't get back to you as to
22 what order we'd take up the things because I'm not sure
23 there's a logical order to take them up in, and I tried
24 like the Dickens to figure out what the logical order
25 was to take them up and failed miserably.

1 So I think it makes sense, unless you folks have
2 thought otherwise, to start with the Defendant's motion
3 for summary judgment on the Counterclaim.

4 MR. BODURTHA: I was actually talking with my
5 pro hac counsel, and we were considering whether the
6 motion to dismiss should be heard. I leave it to the
7 Court's discretion, the reason being that we are of the
8 opinion that the actual act of filing the Counterclaim
9 moots the due process issue. I don't know if that
10 impacts the Court's decision on the order that you want
11 to hear it.

12 THE COURT: Well, if you want to take the motion
13 to dismiss up first, that's fine; but I think I
14 probably want to begin with the Plaintiffs and ask them
15 why I shouldn't grant the motion to dismiss in light of
16 the foreclosure reversal.

17 MR. ANKROM: So we're starting with motion to
18 dismiss, then?

19 THE COURT: Sure.

20 MR. ANKROM: Okay.

21 MR. JOHNSON: We're absolutely pleased to
22 proceed that way, your Honor.

23 THE COURT: I mean, the papers are all made out
24 here; but they're all done, I believe, prior to this
25 consent agreement. The motion to dismiss, I mean, was

1 prior to the consent agreement on the foreclosure. So
2 I'm wondering in light of that what's left of your
3 affirmative claim.

4 MR. ANKROM: I think quite a bit, your Honor.
5 Your Honor, the *County of Los Angeles v. Davis* states a
6 general rule that voluntary cessation of allegedly
7 unlawful conduct does not make a case moot unless, it
8 has a two-step analysis requiring both steps, unless
9 there's no reasonable expectation that the alleged
10 violation will recur and unless interim relief has
11 completely and irrevocable eradicated the effects of
12 the alleged violation.

13 I'm not sure that any of the parties' briefs on
14 these points were entirely clear. I don't believe that
15 Fannie Mae has met either of those standards. There's
16 a heavy burden on Fannie Mae to meet that, your Honor.

17 Your Honor, this case is not moot primarily for
18 two reasons. Fannie Mae has not changed its official
19 policy of engaging in nonjudicial foreclosures in Rhode
20 Island.

21 THE COURT: Right, but vis-à-vis Ms. Martins,
22 it's no longer a relevant issue.

23 MR. ANKROM: Well, I believe it is. And
24 taking a look at the First Circuit case of *DHL*
25 *Associates v. O'Gorman*, that's 199 F.3d at 50 at pages

1 54 to 55 -- I should recite the facts, your Honor.

2 DHL Associates was offering nude dancing at its
3 fine-dining establishment; but the City of
4 Tyngsborough, Mass., had a zoning policy that nude
5 dancing could only be offered in Zone B4, and that zone
6 didn't exist in the original zoning ordinance.

7 Shortly after litigation, Tyngsborough first
8 amended their zoning ordinance and made two lots that
9 were zoned B4, neither of which DHL Associates was
10 involved in; and then at the District Court's
11 suggestion, DHL (sic) expanded their zoning ordinance
12 and created the B4 zone over 10 acres of land, and the
13 Court -- the District Court held that that was
14 constitutional.

15 The First Circuit reviewed whether it was moot,
16 and they looked at two reasons. First, DHL Associates
17 could not claim damages because the zoning ordinance
18 was never enforced against DHL and, secondly, DHL could
19 not bring a claim for declaratory judgment against a
20 zoning ordinance that was no longer in effect.

21 On both of those issues, though, Delinda
22 Martins' case is quite the opposite. She was affected
23 by Fannie Mae's policy; her home was foreclosed on
24 nonjudicially without a hearing; and because the policy
25 is still in effect, she can bring the claim for

1 declaratory judgment against that policy.

2 She has a right based on her past injury to ask
3 the Court for a declaration that these -- that this
4 policy is violative of the Constitution.

5 There are many cases, I think, your Honor, that
6 make a distinction between whether the official policy
7 has been changed or not. For example, the *Rhode Island*
8 *Association of Realtors v. Whitehouse*, a First Circuit
9 case, 199 F.3d 26, involved the constitutionality of a
10 Rhode Island statute that threatened criminal penalties
11 for the commercial use of public records.

12 In that case, the Attorney General, both the
13 past Attorney General when the case was brought and
14 then the current Attorney General, argued that because
15 they made certain representations during the litigation
16 that they would not prosecute the Rhode Island
17 Association of Realtors on the basis of that statute,
18 the use of public records, then they said the
19 Association of Realtors was not affected and that the
20 case was moot.

21 But the Court noted that the Attorney General's
22 universal policy regarding that statute had not been
23 changed, and so the Court allowed the case to proceed
24 to determine the constitutionality of the statute.

25 Similarly --

1 THE COURT: But in this case what we have is
2 this position that you have on behalf of Ms. Martins
3 and have had on behalf of other clients as well and the
4 cases have gone away before they've been decided
5 concerning the status of Fannie Mae and their effect of
6 due process on that particular entity, and that issue
7 has never been adjudicated because the cases seem to
8 have settled and this one obviously hasn't, but your
9 position on that is that they're required to give
10 appropriate notice, however that would be defined under
11 due process because they're a government entity and,
12 therefore, I have to do it either by -- I suppose you'd
13 concede either by judicial foreclosure or by properly
14 noticed and fulfilling of all due process requirements
15 under a nonjudicial foreclosure; right?

16 And if that's the case, don't we need a real
17 case in controversy in facts to determine whether the
18 Defendants are proceeding consistent with due process
19 in the nonjudicial foreclosure area? And we don't have
20 those here because we don't have a foreclosure to
21 analyze.

22 MR. ANKROM: Well, I think because she was
23 actually foreclosed on, your Honor, she has a right to
24 seek the Court's determination, a declaratory judgment,
25 that that was, in a fact, unlawful.

1 Also, I think there may be lingering effects
2 from the prior foreclosure. Fannie Mae has not met its
3 heavy burden to demonstrate that all of the effects of
4 the foreclosure are gone.

5 For example, there may be costs and expenses
6 that they claim she's contractually liable for that
7 prior foreclosure. I'm not aware if those have been
8 taken off of her statement or not. Fannie Mae has
9 certainly not made a representation to this Court. I'm
10 not aware whether these -- the notation of foreclosure
11 was removed from her credit report.

12 But I'm sure if the Court rests on those issues,
13 they'll just stand up and say, Well, we'll change
14 those, your Honor. And I think that's the difficulty
15 here, and that's what the Supreme Court was suggesting
16 in the *Knox v. SEIU* case, that Fannie Mae is using this
17 as a litigation strategy.

18 They're not admitting that what they did was
19 wrong. In fact, they're continuing the practice of
20 nonjudicial foreclosure in Rhode Island.

21 In the past cases, they've done everything that
22 they could to avoid your Honor from reviewing this --
23 the constitutionality of their conduct.

24 THE COURT: All to the benefit of your clients.

25 MR. ANKROM: It has worked out well that way;

1 and maybe if your Honor denies mootness, it might make
2 it difficult.

3 THE COURT: Mr. Ankrom, what I'm missing here is
4 that, and maybe I haven't delved back into it in a
5 while to the depth that I looked at it at one point
6 before you ended up settling it, and that is I did not
7 perceive your position to be that all nonjudicial
8 foreclosures would be unconstitutional if the Court
9 found that the due process requirements applied to
10 Fannie Mae but, rather, their actions would have to be
11 consistent with due process, if I believed your
12 argument and, therefore, nonjudicial foreclosures could
13 be done consistent with the Constitution.

14 MR. ANKROM: I don't believe nonjudicial
15 foreclosures can be done consistent with the
16 Constitution. The Constitution requires not only
17 notice but also a hearing, which they're not getting.

18 I don't think that necessarily means that they
19 need a judicial foreclosure. They could perhaps set up
20 an administrative hearing. But this is not just an
21 issue of this one foreclosure was done improperly.

22 This is an issue that Fannie Mae has an official
23 policy that all foreclosures in Rhode Island will be
24 done a certain way, and that way that they're requiring
25 all foreclosures to be done violates the Constitution.

1 So if Delinda Martins ever owns property again
2 in the future, which I think is foreseeable, and if
3 Fannie Mae is or Freddie Mac is the owner of that
4 mortgage, she will face the same possible foreclosure
5 procedures because this is the way Fannie does it --
6 Fannie Mae does it in every case.

7 And I think that's what distinguishes this case
8 from some of the invalid foreclosure cases my brother
9 cites; that this isn't a case of an individual error on
10 an individual foreclosure. This is a case of a
11 universal policy that has not been changed.

12 Similarly, the *Knight v. Mills* case in the First
13 Circuit, 1987, where Mr. Knight claimed that the
14 Constitution required a psychiatric treatment program
15 while he was incarcerated, which the Court didn't --
16 well, didn't reach, the Court dismissed the claim for
17 damages because the officials had qualified immunity
18 and dismissed any declaratory injunctive relief against
19 these Defendants noting that he had received treatment.

20 This wasn't an issue of an official policy.
21 They were offering treatment to some people. It's just
22 rather in his individual case he was not receiving the
23 treatment that he wanted.

24 And, in fact, in that case in Footnote 17 the
25 Court noted that the claim for declaratory relief would

1 continue against other Defendants that were not party
2 to the appeal.

3 Similarly, in *Preiser v. Newkirk*, which my
4 brother relies on regarding whether future harm is
5 speculative or too remote, the Court had already
6 entered declaratory judgment in that case based on the
7 past violation.

8 So I think all of these cases lead to the
9 conclusion that when there is a past violation based on
10 an official policy and that official policy has not
11 been changed, the Claimant still has the right to ask
12 the Court for a declaratory ruling on that past
13 official policy.

14 Similarly, the *County of Los Angeles v. Davis*,
15 the Court dismissed that case as moot because the
16 official policy had been changed. The Court never
17 found a racially discriminatory intent; and the 1972
18 promotional exam that the Plaintiffs were complaining
19 about, the County of Los Angeles agreed that they would
20 never use.

21 So it wasn't just they promoted these one or two
22 individuals who sued but maintained that this 1972 test
23 would still be used. No, they changed their policy.
24 They threw out the test completely.

25 So to just fix it for one individual who sues

1 but leave everybody else harmed is merely a litigation
2 strategy designed to avoid the Court from ever reaching
3 the ultimate issue.

4 And the Supreme Court has frowned on that, and
5 the First Circuit frowned on it in the *Rhode Island*
6 *Association of Realtors v. Whitehouse*.

7 THE COURT: That Supreme Court case -- I think
8 it's a Supreme Court case relatively recently in the
9 class action context where one of those Courts, someone
10 above me, disallowed Defendants in a class action from
11 picking off Plaintiffs, representative Plaintiffs, to
12 moot an issue, and I think they allowed it to go
13 forward. Is that an analogous legal concept?

14 MR. ANKROM: I think that's analogous. We
15 haven't brought a class action. Unfortunately, Legal
16 Services is prohibited from bringing a class action;
17 but I think that's what's going on here, is that if
18 your Honor declares this to be moot, every case we
19 bring against Fannie Mae and Freddie Mac, they're going
20 to follow the same procedures that they did in this
21 case, which they've already done in some of the others.

22 They're going to rescind the nonjudicial
23 foreclosure voluntarily and then file a motion to
24 dismiss that the case is moot because they gave
25 everything we wanted. They rescinded the nonjudicial

1 foreclosure -- I have "speak slowly" written at the top
2 of my page in bold letters just for your benefit.

3 THE COURT: You need to look at it every so
4 often to make it effective.

5 MR. ANKROM: That they will claim in each case
6 that because they rescinded the nonjudicial foreclosure
7 and apparently merely state an intention to pursue a
8 judicial foreclosure, that your Honor cannot look at
9 this issue.

10 And that's going to happen over and over again,
11 and Fannie Mae will continue with what we believe is
12 unconstitutional conduct, and we can't bring every
13 case.

14 THE COURT: Let me hear from the Defendants on
15 the mootness issue because -- let me hear from the
16 defense on this issue.

17 MR. JOHNSON: Thank you, your Honor. The case
18 is moot. I don't think there's any real dispute that
19 if the Plaintiff were bringing the case today, she
20 would lack standing. The foreclosure has been undone.
21 There's nothing for the Court to decide here.

22 THE COURT: Do you know whether the notation has
23 been taken off Ms. Martins' credit?

24 MR. JOHNSON: If that had been in their brief, I
25 would have been more prepared to look into that. It's

1 not something that was raised until a few minutes ago.
2 So I'm happy to follow up on my friend's comments, but
3 I don't know for sure.

4 I don't think it matters here because the key
5 element, as both parties focus on in the briefs, is
6 whether there is a reasonable expectation that the
7 challenged conduct can be repeated.

8 The challenged conduct in this case, according
9 to the four corners of the Complaint, is not some
10 policy and practice. It's conduct that related to this
11 Plaintiff and this property.

12 If we look at the relief requested, it's undoing
13 this foreclosure. It's protecting this Plaintiff's
14 purported due process rights.

15 Now, if we ever got to the merits, of course we
16 have plenty of arguments about that; but the challenged
17 conduct relates to this Plaintiff, and we know that the
18 challenged conduct won't be repeated because this
19 action isn't going to end.

20 This isn't a case where a Defendant tries to
21 stop the Court from looking at the relationship between
22 the Plaintiff and Defendant. We've not only suggested,
23 not only committed to do a judicial foreclosure, but
24 we've done it, and we've pursued it to the point of
25 seeking a summary judgment from your Honor.

1 So the Court can be as assured as any Court
2 could possibly be that there will not be a repeat of
3 whatever supposedly might have gone wrong in the
4 nonjudicial foreclosure process.

5 And let me say it would be, in my view,
6 extremely difficult for the Plaintiff to try to broaden
7 the case because this really doesn't fit that kind of
8 pattern and practice paradigm because the Plaintiff did
9 get notice. That's in Exhibit 14 to the Complaint.
10 The Plaintiff got a letter saying, Your home will be
11 foreclosed.

12 THE COURT: The question is whether the notice
13 is adequate pursuant to paragraph 22 of the mortgage or
14 not, not whether the notice was received.

15 MR. JOHNSON: I think it's really the adequacy
16 of the hearing process. You know, this is a case about
17 specific facts, about whether -- there's clearly notice
18 of the foreclosure, whether the notice was perfect,
19 substantially compliant or otherwise, whether whatever
20 hearing process there may have been, and I know there
21 was a website and an 800 number provided in the notice,
22 I don't know, it's not alleged in the Complaint one way
23 or the other whether the Plaintiff actually tried to
24 raise any of these issues before the nonjudicial
25 happened, but whatever may have gone on there, those

1 just aren't things that I think could be generalized.

2 And there's certainly no allegations and there's
3 no request to declare anything, any policy or practice
4 wrongful. It's all focused on this Plaintiff, this
5 property, this foreclosure, which has already been
6 undone. So the case is moot. It's very interesting
7 that --

8 THE COURT: Actually, their first request is,
9 they request a declaration that Fannie Mae and FHFA's
10 use of nonjudicial foreclosure process in Rhode Island
11 or any foreclosure process, blah, blah, blah, violates
12 the Plaintiff's Fifth Amendment due process rights.

13 MR. JOHNSON: The Plaintiff's Fifth Amendment
14 due process rights, and so it's tied to what happened
15 in this specific foreclosure.

16 And the allegation of what went wrong, again, is
17 she got notice, and it's something that happened after
18 the notice is where the allegations are. So that, I
19 think, is just not something where the Court could say,
20 Look, based on something that happened after you got
21 notice, there's some policy or practice.

22 So this isn't what I would consider, if the
23 Court wants to put it into a paradigm that I think the
24 Court was sort of touching on and that my friend was
25 also alluding to a little bit, this isn't a facial

1 challenge. This is more of an as-applied challenge.

2 And an as-applied challenge relates to specific
3 facts, specific circumstances, specific acts. If those
4 are fixed, you don't get to continue to pursue your
5 as-applied challenge.

6 And it's interesting, there's a case that wasn't
7 cited in the briefs. It's called *New England Regional*
8 *Council of Carpenters v. Kinton*. It's a First Circuit
9 decision at 284 F.3d 9.

10 And in that case, the as-applied challenge was
11 ruled moot, but a facial challenge was ruled not moot;
12 and the same kind of dynamic was going on. It wasn't
13 an ordinance. It was a policy about leafletting. And
14 the Plaintiff had leafletted in one location, but the
15 Defendant decided to allow them to go ahead and
16 continue, notwithstanding the fact that the policy
17 arguably prohibited it.

18 So the Court said, Well, look, you got to
19 leaflet in the location where you were doing it. Your
20 as-applied challenge is moot, but you can make your
21 facial challenge to the statute or to the policy.

22 That's not what we have here. We have only
23 claims relating to a single foreclosure. And while my
24 friend wants to talk about employment practices cases
25 and nude dancing cases and whether criminal penalties

1 for misuse of public records cases have something to
2 tell us here, we don't really need to go there because
3 we've got plenty of law on the question before the
4 Court today whether the rescission of some portion of a
5 nonjudicial foreclosure process moots claims relating
6 to the nonjudicial foreclosure.

7 We've got the *Staton* case. We've got the
8 *Vettrus* case. We've got the *Sakagawa* case. We've got
9 the *Tamburri* case. There are others I could list that
10 aren't enumerated in the briefs; but these Courts all
11 look at this exact question, many of them in the
12 context of an assertion that, wait a minute, it's just
13 voluntary cessation. It's just voluntary cessation, so
14 I should get to make my case about what went wrong with
15 the foreclosure.

16 Those Courts all say, No, you've gotten the
17 nonjudicial undone. If something else happens,
18 something else goes wrong and you really shouldn't be
19 foreclosed upon at all, let's, by all means, have that
20 dispute. Let's not say that you can't make that case,
21 but let's have it in the context of a live case or
22 controversy.

23 And I owe it to the Court to say I think this
24 really is an Article III issue, and they're asking for
25 an advisory opinion on a hypothetical state of facts

1 when they say, Well, maybe we'll buy a different
2 property and maybe there will be another nonjudicial
3 or, you know, maybe there's some other set of
4 circumstances that might come up in the future.

5 That's the exact analysis that the Courts went
6 through in *Staton* and *Sakagawa*, in *Vettrus* and in
7 *Tamburri*. Those are all cases, by the way, where the
8 rescission happened while the case was pending.

9 So the notion that there's something wrong,
10 something sneaky or suspicious about trying to resolve
11 the elements that we can resolve and narrow the dispute
12 before the Court during the course of the litigation,
13 that's just totally contrary to the cases that are most
14 analogous to the facts here and that my friend
15 completely ignored in the briefing. There's not one
16 word, one word about any of those cases in the entire
17 brief.

18 Now, the First Circuit has spoken to it, the *DHL*
19 case. They say that the exception, voluntary
20 cessation, applies, however, only when there is a
21 reasonable expectation that the challenged conduct will
22 be repeated.

23 So certainly the statements about it being a
24 heavy burden are out there. I agree with that.
25 There's a doctrine. It's our burden. I get that. The

1 keyword is "reasonable expectation" here.

2 And I would also just note that my friend,
3 because I think he's so committed to his view of the
4 case, left that out entirely when reciting the standard
5 near the conclusion of his brief on page 7.

6 Instead of asking the Court to apply the real
7 standard, he said that it was our burden to show it was
8 absolutely clear that Plaintiff will never be subjected
9 to Defendant's purportedly unlawful conduct. That's
10 just not the standard.

11 And so what that shows is that, yes, there's a
12 doctrine and, yes, it sometimes applies; but it's very
13 easy to get drawn into thinking any time you can spin
14 out a very speculative course of events where somehow
15 some related conduct might take place, that's enough to
16 make a moot case live. Just because you can go through
17 that sort of thought process doesn't make it right.

18 THE COURT: What about their claim for damages?

19 MR. JOHNSON: I don't see one in their prayer
20 for relief. I see it in the caption of the Complaint.

21 THE COURT: It's in the caption, but it's also
22 at the end of -- at page 17 into 18, sub 4, for a
23 meaningful hearing prior to deprivation and opportunity
24 to recover damages if a foreclosure is deemed
25 erroneous.

1 MR. JOHNSON: So that's a request for a PI and a
2 permanent injunction, and so this -- speaking
3 injunctive relief, there's also no allegations in the
4 Complaint that support any kind of damages. There just
5 isn't a damages section in here.

6 So I don't see a damages claim, and there's not
7 a demand. So I just don't think that's part of the
8 case right now.

9 This is a case where the Plaintiff asked to have
10 a nonjudicial foreclosure undone. They've gotten that.
11 If they should be -- and they have, look, issues with
12 whether Fannie Mae can foreclose or not. I get that.

13 This isn't going to end the case. There is
14 going to be proceedings about whether the judicial
15 foreclosure can go forward. Let's have that. Let's
16 debate what's really in dispute and let perhaps another
17 case before your Honor or one of the many other cases
18 before other tribunals that have gone to judgment on
19 this issue -- there's some suggestion that Fannie Mae
20 never lets these cases go to judgment. That's just a
21 -- a cursory search of West Law would show that's not
22 the case.

23 So let's let this case go forward on what's
24 really in dispute, not what's not in dispute. And if
25 one of the other cases before your Honor or some case

1 yet to be brought raises issues that we can't resolve
2 amicably, so be it.

3 I also just -- you know, the suggestion that
4 this is a strategic litigation tactic is a little
5 different from the cases where that was a concern of
6 the Court.

7 It's a legitimate concern because there are
8 circumstances where a Defendant can sort of surprise
9 the Plaintiff and try to, you know, pull the rug out
10 without the Plaintiff's participation or assent.
11 That's not what happened here. When we moved to
12 rescind the foreclosure, the Plaintiff assented.

13 THE COURT: Why did you move to rescind the
14 foreclosure?

15 MR. JOHNSON: Why? Because we want to narrow
16 the dispute and present issues that really are in
17 dispute. If we can focus --

18 THE COURT: Do you acknowledge that the notice
19 was improper?

20 MR. JOHNSON: No.

21 THE COURT: Why would you rescind the thing if
22 it wasn't a litigation tactic?

23 MR. JOHNSON: Because they have other issues
24 that we think are worthy of litigating, and we want to
25 focus --

1 THE COURT: Like what?

2 MR. JOHNSON: We want to focus the case on
3 what's really important.

4 THE COURT: But you rescinded a foreclosure that
5 you spent money on, Mr. Johnson. And it seems to me
6 that if Fannie Mae has made a decision to rescind the
7 foreclosure, they either did it because they're
8 acknowledging that the notice was improper, which we'll
9 get to when we hear the summary judgment motions, or
10 they're making a litigation strategic decision to take
11 an issue away from me that they don't want decided or
12 whatever other litigation matter would come down the
13 pike; but it's got to be one of those two.

14 MR. JOHNSON: Look, I think that the way Fannie
15 Mae proceeds with all contested foreclosures is
16 inherently a case-specific analysis, and they are going
17 to look -- and, unfortunately, some of those things
18 don't percolate up.

19 THE COURT: Mr. Johnson, what was the
20 case-specific analysis in this case that caused Fannie
21 Mae to undo a foreclosure? Was it the notice?

22 MR. JOHNSON: No.

23 THE COURT: Then what was it?

24 MR. JOHNSON: The course of the litigation, your
25 Honor. We think that we want to litigate and get the

1 foreclosure resolved as quickly as we can, as certainly
2 as we can, without needing to litigate extraneous
3 issues.

4 The Plaintiff has other concerns here, and we
5 want to resolve those. Those are the things that we
6 think we can't really amicably resolve. We wouldn't
7 expect them to assent to some sort of judgment that
8 Fannie Mae was the mortgagee.

9 That seems to be one of their major concerns
10 here, is that the mortgage is recorded in a servicer's
11 name rather than in Fannie Mae's name.

12 That's something we can agree to disagree about.
13 We need to have that fight because we need to get over
14 that hump in order to complete the foreclosure or have
15 it be deemed that we can't complete the foreclosure.

16 We don't need to fight about the notice and the
17 nonjudicial foreclosure because we've got an option,
18 and we're trying to do that efficiently for the Court
19 and for Fannie Mae and for the Plaintiff.

20 THE COURT: We're going to argue over the notice
21 portion very shortly, in a matter of minutes. I
22 understand what your position is, but the Plaintiff's
23 position is that we'll go back to that.

24 So I'm going to take the motion to dismiss under
25 advisement. If I determine that the matter is moot,

1 you'll hear from me. If I determine that the matter
2 isn't moot, I'm going to request further proceedings, I
3 don't know what they'll take, under the substantive
4 issue that underlies the matter.

5 MR. JOHNSON: Thank you, your Honor.

6 MR. ANKROM: Can I have a chance to respond to
7 some of the things, please.

8 THE COURT: Sure.

9 MR. ANKROM: Thank you. I'll keep this brief.
10 I do agree with the *New England Regional Council of*
11 *Carpenters v. Kinton* case which my brother cited.
12 That's 284 F.3d 9. It's a First Circuit case of 2002.

13 And, once again, the portion that was deemed to
14 be moot was because the Mass. Port Authority had
15 changed its official permit policy. The portion that
16 was remanded for further proceedings was because they
17 changed their policy with regard to, I think it was,
18 Northern Avenue. It was remanded as to whether they
19 had changed their policy with regard to other streets,
20 whether leafletting would be applied there.

21 THE COURT: So that there was still, to use the
22 term, there was still a case in controversy as to them;
23 but here what Fannie Mae's position is is that
24 vis-à-vis Ms. Martins, that once the foreclosure was
25 rescinded, these matters are of no relevance to her

1 immediately. It may be possible into the future, but
2 the Court doesn't give advisory opinions usually, ever.

3 MR. ANKROM: Correct, but actually the NERCC had
4 not shown any intention to distribute leaflets on any
5 of these other streets. So I'm not sure that there was
6 any immediate threat of any violations there.

7 But, again, I believe that Ms. Martins, since
8 she did suffer harm from the past action, has a right
9 to seek declaratory judgment. That's what the *DHL*
10 *Associates* case said. That's what *Knight v. Mills*
11 said.

12 I would point out in that regard that our
13 Complaint is not just seeking relief in regards to this
14 one foreclosure. We mentioned the servicer alignment
15 initiative, a policy issued by Fannie Mae which we
16 cited also in our objection to their motion to dismiss,
17 we attached the Exhibit 1 to that, which is the policy
18 by which all foreclosures in Rhode Island should be
19 done through nonjudicial process. So it's not just an
20 as-applied challenge like my brother says. It is a
21 facial challenge.

22 I would note, though, if we prevail on the
23 summary judgment, I think that also would change the
24 moot analysis because if we prevail, then they can't
25 pursue the judicial foreclosure at this time. I think

1 that should affect your Honor's considerations. That's
2 all. Thank you.

3 THE COURT: Thanks.

4 Mr. Johnson or Mr. Bodurtha, who is going to
5 argue? Mr. Bodurtha.

6 This is now the Defendant's motion for summary
7 judgment on its Counterclaim for judicial foreclosure
8 if I've got my map well read.

9 MR. BODURTHA: Thank you, your Honor. I
10 appreciate your following the map that I suggested. I
11 know I threw a curve ball at you in that regard.

12 THE COURT: You know, in retrospect, it made
13 perfect sense. Thank you for that.

14 MR. BODURTHA: Well, thank you for entertaining
15 the suggestion.

16 Your Honor, we've been talking about this issue,
17 the notice issue. I'm not going to go into great
18 lengths in terms of the entirety of the summary
19 judgment motion.

20 In terms of the stated facts, there is
21 absolutely no dispute that Delinda Martins defaulted on
22 her mortgage. She admits to that fact. There's no
23 dispute that she currently owes over \$300,000. Delinda
24 Martins has not raised --

25 THE COURT REPORTER: Could you please slow down.

1 MR. BODURTHA: I'm sorry. I should have
2 written on top of my note. I would steal Jeff's
3 notepad, but --

4 THE COURT: It wasn't very effective. Actually,
5 though, what you didn't see is that I got thrown the
6 glance, too, at one point.

7 MR. BODURTHA: Oh, so it was a response thing?

8 THE COURT: It fed on all of us. So I just
9 didn't want you all to think that you're alone in this
10 defect that we have in how we proceed. We all owe
11 Karen an apology.

12 MR. BODURTHA: I will talk as slowly as
13 possible. Feel free to glare at me if I speed up.

14 What is at issue in this summary judgment motion
15 and in response to our motion and the cross-motion is
16 whether the notice of default compliant with
17 paragraph 22 of the mortgage was delivered to the
18 borrower, Delinda Martins.

19 THE COURT: Well, doesn't it go beyond that?
20 Doesn't it go to whether the notice of default complies
21 with paragraph 22 under either a substantial compliance
22 or under a strict compliance analysis?

23 MR. BODURTHA: Yes.

24 THE COURT: Because I don't think, and maybe
25 they can correct me if I'm wrong, I don't think there's

1 any question about it being sent in and it being
2 received.

3 MR. ANKROM: That's correct. We're not raising
4 that issue.

5 THE COURT: Right. Just so that I'm clear as
6 well on this roadmap of this case that you all have put
7 before me, the Plaintiff -- one of the issues the
8 Plaintiff raised was who sent the notice.

9 MR. BODURTHA: Correct.

10 THE COURT: That came from the servicer, Green
11 Tree.

12 MR. BODURTHA: It did.

13 THE COURT: And during the conversation we
14 had --

15 MR. ANKROM: Your Honor, we're going to drop the
16 issue of who sent the notice based on your case of the
17 252 Wolf Rock as well as William Smith's. There are
18 other issues we'd like to address on this which are in
19 our brief.

20 THE COURT: Great. So I was going to say that's
21 not an issue at least vis-à-vis me because I've already
22 ruled that agents of the mortgagee could give the
23 proper notice pursuant to paragraph 22 and use of the
24 power of sale.

25 The question that I've got is even -- let's put

1 the standard aside, substantial versus strict. The one
2 piece that seems to be missing, Mr. Bodurtha, and I
3 know there's a couple others Plaintiff raised, but the
4 one that I'd like you to talk about is the right to
5 bring a court action concerning default or any defense
6 because from what I understand between the parties is
7 that that provision of paragraph 22 of the mortgage,
8 you claim the Defendant's claim is satisfied by the
9 statement in the February 11th, 2014, notice from Green
10 Tree that says, "You may also have the right to assert
11 in the foreclosure proceeding the nonexistence of a
12 default or any other defense available to you."

13 Let me just ask, do I have that right that
14 that's one of the issues?

15 MR. BODURTHA: That statement within that notice
16 of default that was issued to Ms. Martins was Green
17 Tree's compliance with paragraph 22's requirement that
18 the borrower be communicated that he or she has the
19 opportunity to initiate action in order to challenge
20 the validity or underlying defenses of the foreclosure,
21 and I'm paraphrasing paragraph 22.

22 THE COURT: Sure. How does it do that? I guess
23 what I don't understand, and this is, I think, my
24 twelfth hundred mortgage foreclosure case --

25 MR. BODURTHA: I'm just behind you in that

1 number.

2 THE COURT: I was going to say, you've been at
3 many of them.

4 MR. BODURTHA: I understand your position in
5 that regard.

6 THE COURT: Paragraph 22 is a relatively
7 standard paragraph in mortgages; correct?

8 MR. BODURTHA: It is, and it certainly lends
9 itself to how the servicer or the lender is to
10 communicate with the borrower in terms of the notice of
11 default and opportunity to cure.

12 THE COURT: Sure. So it seems like it's a
13 relative cut-and-paste possibility that could easily be
14 done to comply with your contractual obligation under
15 the mortgage at paragraph 22 to say what you've agreed
16 to say prior to acceleration.

17 It's not rocket science to say to the borrower
18 in this standard letter that a computer throws out that
19 they have, quote, "the right to bring a court action to
20 assert the nonexistence of a default or any other
21 defense a borrower to acceleration and sale."

22 Yet, you know, as I went through my checklist
23 going through this of what you're required to say under
24 22, and I know the Plaintiff will raise a few others,
25 but I -- oh, there it is, check; oh, there it is,

1 check; oh, there it is, check, on issues like the
2 action required to cure the default, the date not less
3 than 30 days. I know there's a thirty-first-day issue
4 Plaintiff wanted to raise, but failure to cure can
5 result in acceleration, et cetera, et cetera.

6 And then I come to the court one and actually
7 gave it to my clerks and I said, I'm missing something
8 clearly. Where is it in here? And no one could come
9 up with it. And then we went back and read the briefs
10 and found out what your position is.

11 But just at a practical level, why don't they
12 comply with the very simple language of paragraph 22?
13 I know you claim it's substantial compliance, but --

14 MR. BODURTHA: Well, I do think they comply with
15 it. Sorry. I do think that they comply with the
16 provision, and they give the borrower in default the
17 opportunity to initiate court action, and that is
18 actually what happened in this case.

19 I can't answer for the Court the practicalities
20 of why a servicer is not just cutting and pasting. I
21 don't think it's necessary in order to demonstrate
22 compliance with paragraph 22.

23 I don't think even if you look at the
24 Massachusetts SJC cases and the federal cases where
25 they're discussing strict compliance, which is not in

1 this jurisdiction, that those Courts have said in order
2 to strictly comply, you need to cut and paste this
3 provision within paragraph 22 into the statement.

4 The Courts in those jurisdictions where strict
5 compliance is available have looked at the totality of
6 the notice and interpreted that notice to decide
7 whether there is, in fact, compliance.

8 THE COURT: So why, if you agree to tell the
9 borrower that they have a right to go to court, which
10 has a real vernacular meaning to all of us, it means
11 you have a right to go to court, therefore, go get
12 yourself a lawyer, is how I would read the notice
13 requirement, and that doesn't do it, why shouldn't I
14 guess that they don't want to do that because they
15 don't want people suing them and that it's a purposeful
16 action to avoid what they agreed to do, which is tell
17 people they've got a right to go to court to challenge
18 this and particularly in a nonjudicial foreclosure
19 state so far?

20 MR. BODURTHA: Well, I wouldn't -- two responses
21 to that. One is I wouldn't have the Court guess at it.
22 I don't think that there is any attempts to convince
23 borrowers or somehow skate around the requirements of
24 providing the notice of default.

25 I think that the exhibit that we're reviewing

1 and that particular notice of default gives or gave
2 Delinda Martins the information that she needed and
3 gave her those provisions under which she could raise
4 action.

5 THE COURT: But, Mr. Bodurtha, what other
6 provision -- every box was checked almost word for word
7 of standard paragraph language 22 except the notice
8 that you have a right to go to court, a rather simple,
9 straightforward statement of a person's right; and
10 that's the one provision that's missing word for word,
11 whether I determine it's compliance or not, we'll make
12 that decision down the line, but that's the only
13 provision that there's not a check box done for.

14 And how can I not come to the reasonable
15 assumption that it's a purposeful action on the part of
16 the mortgagee in these kind of instances not to let
17 people know they've got a right to go to court when
18 they agreed to tell people they had a right to go to
19 court in these kind of situations?

20 And if that is the case, if I can assume that
21 it's a purposeful action on behalf of the mortgagee,
22 how is that not substantial or nonsubstantial
23 compliance?

24 MR. BODURTHA: I don't believe there's any
25 evidence before the Court of a purposeful attempt made

1 by Fannie Mae in order to somehow not communicate that
2 information to the borrower, and I also believe that
3 the borrower as a signatory and a party to the mortgage
4 agreement certainly has paragraph 22 at her reach and
5 understands under paragraph 22 that she does have the
6 right to bring a court action.

7 THE COURT: Well, she also understands that
8 you're going to give her notice of that.

9 MR. BODURTHA: And I believe and it's our
10 argument that she received that notice. If she truly
11 thought that she did not have the opportunity to bring
12 a court action, I'm not sure we would be here.

13 And if she received her notice and was somehow
14 confused by it, certainly the mortgage agreement itself
15 within paragraph 22 would give her the comfort and
16 confidence in knowing that she does have the right to
17 bring a court action in response of a notice of default
18 and right to cure.

19 THE COURT: What does this sentence mean, you
20 may also have the right, not that you do, but you may
21 also have the right to assert in the foreclosure
22 proceeding? What proceeding? Where are they going to
23 assert what?

24 MR. BODURTHA: Well, actually, I think that that
25 is an accurate statement of what happens in this

1 jurisdiction. It is the fact that you can have a
2 foreclosure proceeding that's a judicial foreclosure or
3 a nonjudicial foreclosure.

4 Even in the event of a nonjudicial foreclosure,
5 I would still argue to this Court that there is a
6 proceeding. There's notices that have to be issued,
7 there's filings within newspapers, and there's an
8 auction that takes place on your front lawn.

9 THE COURT: None of which involves a court.

10 MR. BODURTHA: I understand that. And Fannie
11 Mae, as well as other lenders and servicers and agents,
12 have the ability to -- in this jurisdiction to initiate
13 foreclosure under the power of sale.

14 We've discussed that numerous times; and you've
15 had lawyers in front of you who have said, Your Honor,
16 they ought to just proceed judicially; and you've said,
17 They don't have to, though. I'm not the legislature.
18 They have that opportunity.

19 So if you actually consider what that sentence
20 says, it's accurate. You have the right to assert in a
21 foreclosure proceeding the nonexistence of the default.
22 The borrower has that right.

23 That issue actually is not in this case because
24 she's not challenging the default, but she has filed
25 suit against her servicer and her lender challenging

1 the foreclosure proceeding.

2 So, to me, and I understand the point the Court
3 is making, but I think that when you look at the notice
4 as a whole, when you look at the mortgage agreement,
5 both of which were available to her, certainly that
6 opportunity was communicated to her and she took
7 advantage of that opportunity in an effort to halt this
8 foreclosure.

9 THE COURT: You're saying in many respects it's
10 substantial compliance with paragraph 22 because
11 Ms. Martins did exactly that which we were required to
12 tell her she had the right to do and that, therefore,
13 reading of the notice worked.

14 MR. BODURTHA: It's difficult not to argue
15 substantial compliance when we're on the opposite ends
16 of a lawsuit that challenges the foreclosure itself.

17 Even if you went into the strict compliance
18 jurisdictions, the same result happens. We have a
19 lawsuit that emanates out of the foreclosure. We have
20 a borrower that wants this Court to apply Massachusetts
21 law and rule that this notice is not sufficient.

22 The notice was given to her. The totality of a
23 judicial foreclosure and what we're here for today is
24 to demonstrate that the notice of default was given to
25 the borrower and that she has had the opportunity to

1 come into court in response to a complaint to foreclose
2 and to raise any of these issues that she may have.

3 And this is where I differ with my brother on
4 the applicability of this law. How is it that we can
5 take strict compliance cases, cases that emanate from
6 the power-of-sale foreclosure, cases where the
7 Massachusetts Supreme Judicial Court starts off in the
8 *Pinti* decision and says, We've got an issue here in
9 Massachusetts, we've got lenders that are foreclosing
10 under the power of sale, these people don't have the
11 opportunity to come into court and because of that,
12 under our power-of-sale statute and because the
13 power-of-sale statute demonstrates or requires
14 compliance with the mortgage, we're going to make that
15 strict compliance?

16 Now we come down here into this case, we're
17 sitting in a judicial foreclosure. We're not
18 foreclosing by notice. We're not giving her the
19 opportunity to come to the front lawn and witness an
20 auction within weeks of having that notice of sale.

21 We filed a Counterclaim lawsuit against the
22 borrower in order to proceed on a judicial foreclosure.
23 The question for the Court is, under paragraph 22, did
24 the borrower receive those notices, has she received
25 those notices before we are in front of this Court

1 demanding that we be given judicial authorization to
2 foreclose.

3 You cannot take the power-of-sale foreclosure
4 decisions and simply apply them down here. You don't
5 have the same policies behind it. I know my brother
6 argues, well, strict compliance, I mean, it's in
7 Massachusetts. It's in other jurisdictions.

8 I have not seen a case in this jurisdiction, nor
9 do I think there is a case, that is similar to these
10 circumstances where you have a judicial foreclosure
11 that is taking place and the borrower has filed an
12 affirmative piece of litigation and the borrower is
13 somehow demanding and informing this Court that she
14 didn't get all of this information.

15 All of the information has been communicated to
16 her. And, more importantly, when she comes into this
17 court and files lawsuit and says, I want notice and an
18 opportunity to be heard, I'm challenging this
19 foreclosure, that's exactly what we gave her.

20 We filed a Counterclaim. We've requested that
21 the Court review the foreclosure, the notices, whether
22 she was in default, whether the notice -- whether there
23 was compliance with this mortgage agreement. We've
24 given the Court the evidence that would demonstrate
25 that.

1 The question is not simply whether a notice went
2 out before a power-of-sale foreclosure, which is what
3 the SJC dealt with in *Pinti* and what this Court and
4 other Courts in our jurisdiction deal with week in and
5 week out with these power-of-sale foreclosures.

6 This is a different kind of situation. This is
7 a situation where we're before the Court on a judicial;
8 and under those circumstances, I have great difficulty
9 in applying those other cases and demanding the strict
10 compliance when the basis of those other cases and the
11 demand for that kind of compliance is the concerns over
12 a power-of-sale foreclosure.

13 If we remove all those concerns and we take this
14 as substantial compliance, we ask is she in default?
15 Yes. Has she failed to cure? Yes. Was she given
16 notice of default and her right to cure? Yes. Did
17 that timeframe pass? Yes.

18 Was she given notice that she has the right to
19 assert in a foreclosure proceeding the nonexistence of
20 a default? She was given that notice.

21 Does she have the mortgage agreement in front of
22 her? It's hers. Does it tell her that she could file
23 a court action in order to challenge the validity? It
24 does. Did she file that court action? She did.

25 Under all of those circumstances, that's the

1 precursor under paragraph 22 to Fannie Mae coming into
2 court and saying, I've complied, I want a court order
3 that I can proceed with foreclosure.

4 THE COURT: Thanks, Mr. Bodurtha.

5 Mr. Ankrom.

6 MR. ANKROM: Your Honor, I think a lot of your
7 questions, a lot of your reasoning are similar
8 questions to what Judge Finkle raised in the *In re:*
9 *Demers* case in Bankruptcy Court here in Rhode Island.

10 My brother has not addressed *In re: Demers* in
11 any of his briefs, and he seems to be avoiding that
12 case.

13 THE COURT REPORTER: Could you please slow down.

14 MR. ANKROM: That was about a minute in. I
15 didn't make it very far.

16 THE COURT: No, Karen's just getting bolder.

17 MR. ANKROM: Your Honor, in that case, again,
18 the notice did not say the borrower had the right to
19 bring a court action. It said you have the right to
20 argue that you did not default on your mortgage, and
21 Judge Finkle asked the person the question that you
22 asked, too: Argue to whom? To the lender?

23 My brother says that there is foreclosure
24 proceedings even without Court intervention. And then,
25 again, who would the borrower argue to? The

1 auctioneer? That's not going to go very far.

2 THE COURT: But what Mr. Bodurtha argues,
3 amongst many things, is that when the judicial
4 foreclosure route is gone, that we're in court, and
5 whatever protection the borrower gets from being in
6 court they're going to get from being in court under a
7 judicial foreclosure process; and, therefore, the -- I
8 refer to it internally as the sixth requirement, but
9 that's just because of my little checklist of
10 paragraph 22. I don't know why they said you have to
11 say A, B, C -- 1, 2, 3 and 4 and then you also have to
12 say these other two things and don't give them numbers,
13 but anyway, the sixth requirement of the notice on your
14 right to go to court is meaningless in a judicial
15 foreclosure setting and, therefore, they've
16 substantially complied with paragraph 22 because we're
17 in court.

18 MR. ANKROM: Well, no Courts have held that,
19 your Honor. I know they've asserted it.

20 THE COURT: Well, why wouldn't they? Why isn't
21 that logic, Mr. Ankrom? Why doesn't that logic make
22 sense if this Court -- let's forget the standard,
23 whether it's strict or substantial.

24 Let's just say why isn't that logic that that
25 section of paragraph 22 in a judicial foreclosure

1 setting a meaningless enough provision that compliance
2 with all the others equals substantial or even strict
3 compliance?

4 MR. ANKROM: Because, as Judge Finkle has
5 stated, this is a condition precedent to the valid
6 exercise of foreclosure.

7 In fact, the express language of paragraph 22
8 says that the lender must comply with paragraph 22
9 before exercising the power of sale or any other
10 available remedies at law.

11 The judicial foreclosure statute, 34-27-1, says
12 that any person entitled to foreclose may proceed by
13 court action.

14 Until they have complied with paragraph 22, they
15 are not entitled to foreclose. *Bucci v. Lehman*
16 *Brothers Bank*, the Rhode Island Supreme Court says the
17 power of sale does not exist apart from the terms of
18 the contract. They simply don't have the right to
19 accelerate the debt and to foreclose until they have
20 complied with paragraph 22.

21 *USA Residential Properties v. DiLibero*, Justice
22 Rubine of the Superior Court says that the mortgagee
23 must comply with both statutory and contractual
24 requirements.

25 Your Honor, I have cited in my brief numerous

1 judicial foreclosure states that require compliance
2 with paragraph 22. Not all of them say whether it's
3 strict or substantial. That's not the issue.

4 THE COURT: And none of them, from my read of
5 them, and the ones that I went on and read in full
6 talked about this particular provision, the
7 going-to-court provision, which is, in essence, one of
8 Mr. Bodurtha's more powerful arguments that that
9 particular provision in this particular instance is
10 different than would be all the others because we're
11 here. We're in court --

12 MR. ANKROM: But that's just --

13 THE COURT: -- in a judicial foreclosure setting
14 that gives all of the rights that that subsection 6 of
15 paragraph 22 would have otherwise given to the
16 borrower.

17 MR. ANKROM: But that's just not -- that's not
18 what paragraph 22 says. That's not the analysis that
19 cases have taken.

20 The question is whether the lender has complied
21 with paragraph 22, whether they have satisfied a
22 condition precedent to the exercise of foreclosure or
23 any other remedies at law; and in this case they have
24 not because they did not use the correct language, they
25 did not advise the borrowers of the correct rights.

1 So I guess my brother is saying that when they
2 "oops" and they give the wrong notice, can they now
3 correct it by bringing a court action? There are no
4 cases that say that. That is not what paragraph 22
5 says. Paragraph 22 says the borrower must be advised
6 of her right to bring a court action.

7 And just like Fannie Mae does not want your
8 Honor to assume that they gave the wrong notice in an
9 effort to trick the borrowers, I would argue that your
10 Honor should not assume the borrowers have the mortgage
11 readily available.

12 Many people don't. Many people don't know how
13 to read the mortgage, many lawyers don't know how to
14 read the mortgage, and would not be able to search
15 through paragraph -- page 9 or 10 of the mortgage to
16 find paragraph 22 to say, Oh, I guess I do have a right
17 to bring a court action. I didn't know that. That's
18 just not the way many cases go.

19 Your Honor, my brother says that they don't need
20 to cut and paste, and they may be correct. If they're
21 using the language your Honor says, "the right to go to
22 court," that would probably be sufficient; but there's
23 a big difference between the right to go to court and
24 the right to bring a foreclosure proceeding. Just like
25 Judge Finkle said, it does not advise regarding the

1 right to bring a court action.

2 THE COURT: Actually, the notice doesn't -- I
3 think if the notice said you have a right to bring a
4 foreclosure proceeding, maybe that would be a little
5 different.

6 It doesn't say that. It says you may have a
7 right to assert in a foreclosure proceeding, nothing
8 about the borrower's affirmative right to bring an
9 action.

10 MR. ANKROM: Correct, which it seems that my
11 brother was even confused. It says the foreclosure
12 proceeding must mean the auctioneer going out in the
13 front lawn and so now the borrower has the right to
14 assert during that auctioneer proceeding about
15 defenses. Wait a minute.

16 THE COURT: I think his interpretation is a
17 proceeding can reasonably be read to mean process, the
18 foreclosure process, which has various steps that are
19 very similar to a proceeding.

20 MR. ANKROM: So I do believe strict -- a strict
21 compliance standard should be applied in Rhode Island.
22 That is not a unique issue of Massachusetts law. I did
23 cite to other jurisdictions that have a strict
24 compliance standard, and I believe Rhode Island would
25 as well both with the language in *Bucci v. Lehman*

1 *Brothers Bank* that the power of sale does not exist
2 apart from the conditions in the contract as well as an
3 analysis of Rhode Island law.

4 I cite to *Headco v. Blanchette*, which required
5 strict compliance with the notice requirements of a
6 lease before the lease could be terminated, as well as
7 another case that I'm searching for, *Capuano v. Kemper*
8 *Insurance Company*, which required strict compliance
9 with insurance policy before notice of cancellation can
10 be sent.

11 Your Honor, I think this is pretty universal now
12 in Rhode Island. When there's a condition precedent to
13 terminating a person's rights under the contract,
14 strict compliance is required.

15 I would argue that the February 11th, 2014,
16 notice is the closest. Whether that notice or all the
17 others fail in three points, the one your Honor has
18 mentioned I think is the strongest and the clearest,
19 that it does not advise of the right to bring a court
20 action.

21 Secondly, it does not advise of the right to
22 reinstate after default. Instead it says, let me find
23 it, Please review your mortgage or deed of trust for
24 any right you may have to reinstate your account after
25 acceleration, and it goes on, earlier to the prior of

1 five days before the sale of property or, B, entry of
2 judgment in force and security agreement.

3 This is very confusing language. I don't think
4 this really advises a borrower of what they must do.
5 It doesn't say that she has the right to reinstate
6 after acceleration.

7 It says look for one of two documents, one of
8 which doesn't exist, read them for yourself and
9 determine for yourself whether you have any right to
10 reinstate.

11 There is no deed of trust here, your Honor. I
12 think we can -- we cannot assume that all borrowers
13 have their mortgage readily available or even if they
14 know how to go get it at the town hall. And that is
15 why paragraph 22 says not they should be told check
16 your mortgage to see what your rights are but, rather,
17 you do have the right to reinstate after acceleration.
18 This language is just confusing, and it doesn't advise
19 regarding the rights.

20 And, thirdly, your Honor, paragraph 22 requires
21 the lender to specify a date not less than 30 days from
22 the date the notice was given to the borrower by which
23 default must be cured.

24 This notice says within 30 days from the date of
25 this notice, you may cure your default. There are two

1 problems with that. First, *Headco v. Blanchette*
2 addressed this similar language. It defined "specify."
3 "Specify notice" means you must give a calendar date,
4 not that was 10 days from the date of this notice. It
5 doesn't require someone to read the notice and
6 calculate how many days. It says you must specify a
7 date, give an exact date.

8 And also I think based on the *Frey* case that I
9 cited in my brief, within 30 days of this notice is
10 actually one day less than what is required because
11 *Frey* says "within" includes the date the notice is
12 sent. So within 30 days is the date the notice is sent
13 plus 29 days more for a 30-day total period whereas
14 paragraph 22 says a date not less than 30 days from the
15 date the notice is given, which is the date of this
16 notice and 30 more days, for a total period of at least
17 31. So we're one day shy, and we did not specify the
18 exact date.

19 Your Honor, this notice simply does not comply
20 with paragraph 22. The lender has not exercised a
21 condition precedent; and as your Honor said a couple
22 times, it's not that hard to do so.

23 They fully have the power of changing their
24 computerized form and sending it out. They have the
25 mortgage in their computer system. They know what it

1 says. They can send this out. They didn't do so.
2 They should not be permitted to foreclose. Thank you.

3 THE COURT: Mr. Bodurtha, do you want to reply?

4 MR. BODURTHA: Yes, your Honor. Thank you. I
5 didn't raise *In re: Demers*. I didn't because it's a
6 power-of-sale foreclosure.

7 I understand what Judge Finkle's point is, but I
8 would rely upon the argument I made to you before,
9 which is we're not dealing with a power-of-sale
10 foreclosure right now so we can't take the decisions
11 that have been issued in connection with a
12 power-of-sale foreclosure and apply them to a judicial
13 foreclosure.

14 In terms of the *Headco* case, *Headco v.*
15 *Blanchette*, at least my understanding of it is dealing
16 with a notice of tenancy termination. You're in a
17 landlord-tenant situation. I've spent way too much
18 time in the Sixth Division District Court on this very
19 same issue.

20 And as much as I hate that 30-day notice and my
21 local counsel sending it out on a Friday and it doesn't
22 show up until whatever day, there is a different
23 concern than we have here.

24 The concern is, it's saying you've got 30 days
25 to move your stuff out of your house; and if you don't

1 move your stuff out of your house, we're going to file
2 a summary process action against you, and then we're
3 going to forcibly remove you from your house.

4 This is not the same kind of scenario here.
5 This is a scenario where we say you're in default.
6 Here is the amount of money you're in default. You
7 have 30 days to cure. If you don't cure within those
8 30 days, your loan will be accelerated and foreclosure
9 may occur.

10 It is a notice given under the terms of the
11 mortgage to allow the borrower to reinstate. This
12 particular notice alerted her of the fact that she owed
13 over \$90,000 and she needed to cure that default within
14 30 days to avoid acceleration and foreclosure. This is
15 not a notice of termination. This is not information
16 telling her you're going to have to leave.

17 I think that I can understand what my brother is
18 arguing about strict compliance, but I don't think that
19 the *Bucci* decision says that. Just because a Court
20 says it's a condition precedent, that does not require
21 strict compliance.

22 And my concern with adopting the strict
23 compliance is we're taking the *Pinti* decision and we're
24 bringing it to Rhode Island. The *Pinti* decision is a
25 power-of-sale foreclosure.

1 In addition, and you and I have actually
2 discussed this almost three years ago to the day, what
3 is the difference between the Massachusetts
4 power-of-sale statute and the Rhode Island
5 power-of-sale statute.

6 And I was sitting over in that chair wanting to
7 get up and kick and scream because some of my
8 colleagues said, Gee, your Honor, I'm not entirely
9 sure.

10 I can tell you the power-of-sale statute in
11 Massachusetts says first comply with the mortgage. And
12 from that decision and from the *Ibanez* case, which is
13 another Mass. SJC case, the Massachusetts Supreme
14 Judicial Court in *Pinti* determined that there had to be
15 strict compliance in a power-of-sale foreclosure. And
16 the problem in that specific case was whether there was
17 a right to bring court action. That's what the *Pinti*
18 case develops out of.

19 This case is a judicial foreclosure. We don't
20 have that same kind of concern. We don't have that
21 same reason to come down to Rhode Island and apply it,
22 especially given that we're dealing with a judicial
23 but, more importantly, because nowhere in the Rhode
24 Island power-of-sale statute, and your Honor has
25 pointed this out in the *Wolf Rock* case and so has Judge

1 Smith, those two statutes are not the same.

2 We're not going to apply Massachusetts law, and
3 we can't take that strict compliance decision from
4 *Pinti* and simply superimpose it upon the power-of-sale
5 statute here because the basis for that decision, 183
6 Section 21 in Massachusetts, you don't have that down
7 here.

8 Unfortunately or fortunately, however you look
9 at it, nothing within that statute in Rhode Island says
10 you must first comply.

11 Everything that Mr. Ankrom has cited to in terms
12 of contested foreclosure actions to say give us strict
13 compliance, give us strict compliance, the foundation
14 for each of those cases is a power-of-sale foreclosure.
15 It is not a judicial foreclosure. And for that reason
16 alone, substantial compliance and what we did suffice.

17 THE COURT: Thanks. We might get direction on
18 *Wolf Rock*. I saw the other day that that's been
19 appealed.

20 MR. BODURTHA: I can report to the Court it's
21 going to mediation. I'm very hopeful it will settle.
22 I have my doubts, though.

23 THE COURT: Good luck.

24 Mr. Ankrom, did you want to respond because you
25 both had sort of cross-motions for summary judgment?

1 MR. ANKROM: Thank you. My brother said earlier
2 that Massachusetts apparently has a power-of-sale
3 statute but doesn't -- how do I say this?

4 Massachusetts also has judicial foreclosure just like
5 Rhode Island. Just like Rhode Island, lenders can pick
6 and choose what method of foreclosure.

7 And so when *Pinti* led off by saying we have
8 numerous nonjudicial foreclosures in this state where
9 borrowers are not going to court and having an
10 opportunity to present their defenses, that's the same
11 issues we have in Rhode Island.

12 And *Pinti* does rely on the Massachusetts
13 statute. I understand that. But *Pinti* also relies on
14 common law. And, in fact, *Bucci*, the Rhode Island
15 Supreme Court, refers to numerous Massachusetts common
16 law cases and First Circuit cases addressing
17 Massachusetts common law.

18 I don't think the states are that different.
19 And, in fact, my brother makes a big deal that
20 Massachusetts power-of-sale statute says you must
21 comply with the mortgage. Rhode Island Courts have
22 said you must comply with the mortgage.

23 In both *Bucci* and in *USA Residential*
24 *Properties v. DiLibero*, it's dicta because judge --
25 Justice Rubine held that the notice did comply without

1 much analysis, but he says that before foreclosing, a
2 lender must comply with both the statutory requirements
3 as well as the requirements in the mortgage contract.

4 So that's exactly what *Pinti* says. I don't see
5 any reason for these two states that are so close
6 together and have such similar bodies of law to deviate
7 dramatically on this one point like my brother is
8 asking.

9 Your Honor, I would argue *Headco* has very
10 similar policy interests. Both address the notice,
11 that is, the first step in terminating a property
12 right. In these cases, the notice of default, first
13 step in commencing foreclosure to take away someone --
14 forever take away someone's interest in their home; and
15 *Headco*, first step to terminate a lease and forever
16 take away their right to possess property.

17 I don't think I have anything further than that.
18 Thank you, your Honor.

19 THE COURT: Thanks, folks. I'm going to take
20 all the motions under advisement, and you'll hear from
21 me in due course. Thanks, folks.

22 (Adjourned)
23
24
25

C E R T I F I C A T I O N

I, Karen M. Wischnowsky, RPR-RMR-CRR, do hereby certify that the foregoing pages are a true and accurate transcription of my stenographic notes in the above-entitled case.

____ December 29, 2016 _____

Date

/s/ Karen M. Wischnowsky

Karen M. Wischnowsky, RPR-RMR-CRR
Federal Official Court Reporter